



Indirect and Cumulative Effects in Long Range Planning

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Indirect and Cumulative Effects in Long Range Planning

Today's Topics

- Overview of Integration Alena Cook, NCDOT-TPB
- Overview of ICE
 Bob Deaton, NCDOT-PDEA



- ICE in Long Range Planning Best Practices Cindy Camacho, AECOM
- ICE Pilot New Bern Area MPO Taruna Tayal, VHB



Overview of Integration



What "Integration" Is...

...a planning process that provides a seamless connection between long-range transportation planning and project development that ultimately leads to supporting the timely delivery of projects.

Land Use Planning and Community Vision Long Range Transportation Planning

Project Planning (NEPA)



Integration...

- Enables a seamless transfer of information about: -transportation needs
 -environmental & community considerations
 -long range planning decision making process
- Encourages better coordination, decisions, and documentation
- Meets legal requirements for use of long range planning information in project development (is NOT doing NEPA in long range planning)



Integration Linkages



Where we are now...

Implemented & Monitoring

- Problem Statement (2010)
- Community Impact Assessment (2015)
- Interagency Coordination Protocol (2016)





Parts Implemented, Remainder Underway

- Alternatives Analysis
- Public Involvement

Best Practices & Pilot Study

 Indirect & Cumulative Effects



For More Information...

Integration Website

https://connect.ncdot.gov/projects/planning/Pa ges/Integration-Project.aspx



for NEPA/ SEPA. In 2008, an 'Integration Implementation Team' (IIT) was formed to direct the

groups designed best standards and practices for accomplishing the goals of integration. The IIT is

currently overseeing outreach on the proposed best practices and development of training. Refer to

implementation of the Integration Project. Under the leadership of the IIT, small working

the documents below for more information on the Integration Project.

Problem Statement

Problem Statements(PS) communicate the need, context, and concept for project proposals in transportation planning which can be used as the starting point for Purpose and Need in NEPA/SEPA.



Overview of Indirect and Cumulative Effects



Definitions

ICE: Indirect & Cumulative Effects

• Indirect Effects: Reasonably foreseeable, further in time and distance from the footprint of the proposed project than direct effects.

Propensity for project to initiate changes in land use via new access, reducing travel times, etc.

• **Cumulative Effects:** All past, present and reasonably foreseeable future actions, regardless of what agency(s) or person undertakes such actions. These effects are additive, hence, cumulative.



History of ICE at NCDOT

- Early 2000's, NC-DENR sued over lack of detail/info on Clean Water Act permitting for NCDOT projects ICE issues.
- NC-DENR and NCDOT staff collaborated to design a process to address ICE issues for NEPA and project permitting.
- ICE analysis is based on NCDOT's "Guidance for Assessing Indirect & Cumulative Impacts of Transportation Projects in North Carolina".



ICE in Project Development/ NEPA

Consists of a multi-phase process

• Step 1: ICE Screening- determines if second step is necessary.

*Most projects only need the Screening step.

• Step 2: Land Use Scenario Assessment (LUSA)- if needed.

*LUSA projects are typically larger more complex projects.

- ~Steps 1 and 2 are predominantly qualitative.
- Step 3: Water Quality Analysis- rarely used.

*reserved for projects that Steps 1 & 2 indicate will likely spur impacts to area resources via storm water runoff, sediment and nutrient loading.



ICE Screening Process

Base Screening Information:

 Focuses on project study area population, employment trends, and notable environmental features (both Natural & Human environment).

Analytical Screening Info:

 Looks at project study area with the proposed project overlaid, to assess how it would affect qualities such as travel patterns, travel time savings, changes in access and others.

~All of this information will feed into two matrices, for Indirect Effects and for Cumulative Effects.



Indirect Effects Matrix

- Scope of the proposed project
- Travel Time Savings
- Forecasted Population Growth
- Forecasted Employment Growth
- Available Land in the study area
- Water & Sewer Availability
- Market for Development
- Public Policy
- Notable Environmental Features

~Each category is rated for "More Concern" or "Less Concern", based on local protection, presence of the resource or potential for impacts.



Cumulative Effects Matrix

- Notable Cultural Features

 Past Actions
 Current Activities
 Future Development
- Notable Community Features
- Notable Water Resource Features
- Notable Natural Habitat Features

~Each category is rated for "More Concern" or "Less Concern", based on local protection, presence of the resource or potential for impacts.



ICE Screening Products in Project Development

Summary Statements of Resulting Analysis:

- Indirect Summary Statement
- Water Quality Effects Summary Statement
- Cumulative Effects Summary Statement

Overall Conclusion and Next Steps:

-Base information and analysis come together.

-Enables the analyst to render a determination whether the project has a low potential to spur land use change and development in the area, OR, that additional study is necessary in the form of a Land Use Scenario Assessment (LUSA), which will compare potential land use changes between the build and no-build scenarios.



ICE in Long Range Planning Compared to Project Development

• ICE in Long Range Planning results in 4 Products:

- -Product 1: Existing Conditions Assessment
- -Product 2: Future Growth Potential Assessment
- -Product 3: Indirect & Cumulative Effects Screening
- -Product 4: Best Management Practices Recommendations
- ICE in Planning & Project Development utilize similar matrices for evaluation of similar factors
- Indirect Effects in Planning can be screened at both the area-wide "Plan" level and the individual "Project Proposal" level



Benefits of ICE in Long Range Planning (Part 1)

Benefits to Project Development

- Provides input and documentation for various alternatives on the potential effects from proposed projects
- Aids in decision making for the project development process throughout NEPA
- Gives NCDOT a head start on permitting requirements relating to the Clean Water Act, as well as other state and federal regulations



Benefits of ICE in Long Range Planning (Part 2)

Benefits to Long Range Planning

- Better products and documentation
- Encourages coordination
- Enhances decision-making
- Provides communities with best management practices



ICE in Long Range Planning Best Practices





ICE Procedures

- AECOM assisted PDEA and TPB in creating the process to integrate ICE analysis into the transportation planning process.
- This informs the early development of transportation project alternatives, and decision makers in identifying, adopting and documenting ICE avoidance and minimization strategies during the transportation planning process.
- The Integration ICE process results for project development (NEPA/SEPA) were subsequently documented.







	Product 1. Existing Conditions Assessment	Product 2. Future Growth Potential Assessment	Product 3. Indirect and Cumu- lative Effects Screening	Product 4. Best Management Practices Recommendations	
When	At the Beginning of the Transportation Planning Process	During Development of Future Projections	During Development and Analysis of Project Proposals	During Development of the Draft Transportation Plan	
INPUTS	Community The Residence Community Understanding Report Environmental Features Map (includes human & natural features)	Land Use or Land Development Plans Study Area's future land use classifications, densities and intensities	Draft CTP Project Proposals Product 1 Maps and Data Product 2 Maps and Data	Products 1 , 2 and 3	
	Environmental Sensitivity/ Other Mapping	Future Land Use Map	Economic Development Plans/Projections		
ουτρυτς	Plan-Level ICE Existing Conditions Matrix Conditions Matrix	<image/> <image/> <image/> <image/> <section-header><text><text><text><text></text></text></text></text></section-header>	Image: Screening Matrix for Indirect Effects- Plan & Project Level Image: Screening Matrix for Plan & Part 1 - Indirect Effects Image: Screening Matrix for Cumulative Effects Image: Screening Matrix for Plan & Part 1 - Indirect Effects Image: Screening Matrix for Cumulative Effects Image: Screening Matrix for Plan Bartix for Cumulative Effects Image: Screening Matrix for Plan Bartix for Plan B	<section-header><section-header><section-header><text><text><text><text></text></text></text></text></section-header></section-header></section-header>	

Procedures Tools and Documents







Product 1 | Existing Conditions Assessment

Assessment

Setting the Scene



Community Understanding Report



Human Environmental Features Map

INPUTS



Natural Environmental Features Map

Environmental Sensitivity Map • Provides a baseline of the human and natural environmental features contained within the CTP study area.

Product 1 | Existing Conditions

- The MPO/RPO/TPB staff and consultants will utilize existing land use and socioeconomic information and fill out the Plan ICE Screening Tool of Existing Conditions.
- Existing land use and socio-economic information will be summarized in Technical Documentation.





Product 2 | Future Growth Potential Assessment

Product 2 | Future Growth Potential

Assessment

- Addresses the study area's current and future land use classifications, densities and intensity of land uses.
- Provides a Future Growth Potential map illustrating areas targeted for development in the near and mid term, areas available for development and current and future utility service areas.
- The Map and Technical Documentation summarize the potential future land use changes without proposed transportation alternatives.
- This product may be customized based on the data available from the MPO







Product 3 | Indirect and Cumulative Effects Screening

Product 3 | ICE Screening

Indirect Effects Screening- Plan Level and Project Level

Cumulative Effects Screening- Plan Level

- MPO/RPO/TPB staff screens CTP alternatives both for potential indirect effects and potential cumulative effects
- Data for ICE Screening includes Products 1 and 2 and other related local plans (e.g., economic development plans/projections) for determining the CTP future growth areas.
- Staff will document the screening results in a Technical Memorandum, and matrix screening tool. Findings will also be documented for the NEPA/SEPA project development process



Product 3 | Indirect Effects Matrix Cumulative Effects Matrix

-										
			Product 3: ICE	Screening Matrix	for Indirect I	Effects, Proje	ct-Level			
Rating	Scope of Trans. Plan Investments	Macro Change in Accessibility	Forecasted Population Growth	Forecasted Employment Growth	Available Land	Water/Sewer Availability	Market for Development	Public Policy	Notable Environmental Features	Result
More Concern	High	High	> 3% annual population growth	> 3% increase New Jobs Expected	40% or greater of available land*	Services available [muni 100%; county 20% of area]	Development activity abundant	Less stringent; no growth management	Notable Feature(s): Abundant / More Sensitive	
High	х	x			x					Indirect Effects Expected
Medium- High						х	х		х	
Medium								х		
Medium- Low			х	х						
Low										
Less Concern	Low	None	No population growth or decline	No new Jobs or Job Losses	0 - 9% of available land*	Limited or no service available now or in future	Development activity lacking	More stringent; growth management	Notable Feature(s): Minimal / Less Sensitive	

					Produc	t 3: ICE Screening	g Matrix for Cum	ulative Effects				~	
Rating	Nota	ble Cultural Feat	tures	Notable Community Features			Notable Water Quality Features			Notable Natural Habitat Features			Result
More	Unique Reso	Unique Resources Not Protected / Recognized		Unique Resources Not Protected / Recognized			Unique Resources Not Protected / Recognized			Unique Resources Not Protected / Recognized			
Concern	Past Actions	Current Activities	Future Development	Past Actions	Current Activities	Future Development	Past Actions	Current Activities	Future Development	Past Actions	Current Activities	Future Development	
High				х			х			Х			Cumulative Effects Expected
Medium - High											Х	Х	
Medium					х			х	х				
Medium - Low						х							
Low	х	х	x										
Less Concern	Features Incorporated in Local Planning and Protection		g and Protection	Features Incorporated in Local Planning and Protection			Features Incorporated in Local Planning and Protection			Features Incorporated in Local Planning and Protection			

AECOM

	Product 3: ICE Screening Matrix for Indirect Effects, Project-Level								
Rating	Scope of Trans. Plan Investments	Macro Change in Accessibility	Forecasted Population Growth	Forecasted Employment Growth	Available Land				
More Concern	High	High	> 3% annual population growth	> 3% increase New Jobs Expected	40% or greater of available land*				
High	х	х			х				
Medium- High									
Medium									
Medium- Low			х	Х					
Low									
Less Concern	Low	None	No population growth or decline	No new Jobs or Job Losses	0 - 9% of available land*				



Product 3					
Rating	Water/Sewer Availability Market for Development Public Policy Notable Environmental Features Services Image: Services Image: Services		Result		
More Concern	Services available [muni 100%; county 20% of area]	Development activity abundant	Less stringent; no growth management	Notable Feature(s): Abundant / More Sensitive	
High					Indirect Effects Expected
Medium- High	Х	Х		Х	
Medium			Х		
Medium- Low					
Low					
Less Concern	Limited or no service available now or in future	Development activity lacking	More stringent; growth management	Notable Feature(s): Minimal / Less Sensitive	

	Product 3: ICE Screening Matrix for Cumulative Effects								
Rating	Nota	ble Cultural Feat	tures	Notable Community Features					
More	Unique Reso	ources Not Protected /	Recognized	Unique Resources Not Protected / Recognized					
Concern	Past Actions	Current Activities	Future Development	Past Actions	Current Activities	Future Development			
High				Х					
Medium - High									
Medium					x				
Medium - Low						Х			
Low	х	x	х						
Less Concern	Features Incorp	orated in Local Plannin	g and Protection	Features Incorporated in Local Planning and Protection					



		Produc	et 3: ICE Screenin	ng Matrix for Cur	nulative Effects	-			
Rating	Notable	Water Quality F	eatures	Notable	Notable Natural Habitat Features				
More	Unique Resc	ources Not Protected /	Recognized	Unique Reso	Unique Resources Not Protected / Recognized				
Concern	Past Actions	Current Activities	Future Development	Past Actions	Current Activities	Future Development			
High	Х			Х			Cumulative Effects Expected		
Medium - High					Х	Х			
Medium		х	х						
Medium - Low									
Low									
Less Concern	Features Incorpo	orated in Local Plannin	g and Protection	Features Incorp	orated in Local Plannin	g and Protection			

Product 4 | Best Management Practices Recommendations

Product 4 | ICE Best Management Practices

- Identifies common techniques for minimizing the potential for indirect and cumulative effects of a proposed transportation project.
- Promotes coordination and collaboration between NCDOT and local governments and promotes more effective project implementation.
- Technical Documentation provides a range of Best Management Practices useful in planning for project implementation at the local level.

tep	Action
1	The TPB/MPO/RPO will review the results of the CTP-ICE Assessment (see list of procedure inputs above). From the CTP Indirect and Cumulative Effects (ICE) Screening (Product 3), the resource features on the indirect effects and cumulative effects matrix(ces) that have been rated as areas of more concern will be the focus for the next steps, further research and review.
2	Using the Resources/Tools provided in this procedure and/or supplemental tools not contained in the procedure, the TPB/MPO/RPO will identify how impacts on elements of the project proposals (e.g., notable water quality features) rated as areas of more concern might be avoided or reduced.
	The Resources/Tools provided in this report represent several examples of the many resources and tools available for addressing water quality, land use and growth, and natural resource concerns. They are listed below and additional resources can be found in the Appendix categorized by these three broad areas. The TPB/MPO/RPO are encouraged to research and apply other resources/tools not listed in this procedure as new and updated tools are frequently being released. NCDOT PDEA Human Environment Section-Communit Studies may be consulted to provide guidance and recommendation for identifying the most appropriate tools to address potential issues for ensuring consistency between long-range planning and the NEPA/Project Development process.
	Smart Growth Aims to enable growth in a low-sprawl or no-sprawl fashion that locates/encourages growth closer to existing developed areas or to areas targeted for growth, while avoiding important resources.
	EPA – Smart Growth Publications: http://www.epa.gov/smartgrowth/publications.htm
	American Planning Association – Growing Smart: http://www.planning.org/growingsmart/
	American Planning Association – Policy Guide on Smart Growth: https://www.planning.org/policy/guides/adopted/smartgrowth.htm



Smart Growth

10 principles to guide smart growth strategies:

- Mix land uses.
- Take advantage of compact building design.
- Create a range of housing opportunities and choices.
- Create walkable neighborhoods.
- Foster distinctive, attractive communities with a strong sense of place.
- Preserve open space, farmland, natural beauty, and critical environmental areas.
- Strengthen and direct development towards existing communities.
- Provide a variety of transportation choices.
- Make development decisions predictable, fair, and cost effective.
- Encourage community and stakeholder collaboration in development decisions



http://www.sehinc.com/

Closing



- Eden Case Study
 - CTP-ICE Procedures applied to 2009 Comprehensive Transportation Plan
 - Procedures refined: project and plan-level ICE screenings differentiated
- Recommended New Bern Pilot



ICE Pilot New Bern Area MPO





Pilot Study for New Bern Area MPO Metropolitan Transportation Plan (MTP)





N¢C.

Taruna Tayal and Candice Andre, AICP

New Bern Area MPO

- Craven County
- Newest MPO in NC
- Important Consideration for NBAMPO Transportation Plan
 - Improving Mobility
 - Conservation of Natural Environment
 - Cost-Benefit Ratio









Figure 3. Historical Average Household Size



Historical Data Source: United States Census Bureau



Indirect & Cumulative Effects Assessment

- Pilot Study
- 4 Products
 - 1. Existing Conditions Assessment
 - 2. Future Growth Potential Assessment
 - 3. ICE Screening
 - Plan level
 - Proposed projects
 - 4. Best Management Practices Recommendations
- Include compilation of products as appendix of MTP





Product 1: Existing Conditions Assessment







Product 1: Existing Conditions Assessment

- Developable Land
- Water & Sewer Availability
- Market for Development
- Public Policy
- Notable Environmental Features



Product 1: Existing Conditions Assessment

	Product 1: MTP - ICE Plan-Level Existing Conditions Matrix: New Bern MTP Study Area							
Rating	Forecasted Population Growth	Forecasted Employment Growth	Available Land	Water/Sewer Availability	Market for Development	Public Policy	Notable Environmental Features	Result
Greater Likelihood	> 3% annual population growth	> 3% increase New Jobs Expected	60% or greater of available land*	Services available [muni 100%; county 20% of area]	Development activity abundant	Less stringent; no growth management	Notable Feature(s): Abundant / More Sensitive	
Expected							х	
Likely			Х	Х				
Possible		Х			Х			Possible Indirect Effects
Not Likely	Х							
Not Expected						x		
Lesser Likelihood	No population growth or decline	No new Jobs or Job Losses	0 - 9% of available land*	Limited or no service available now or in future	Development activity lacking	More stringent; growth management	Notable Feature(s): Minimal / Less Sensitive	

Possible Indirect Effects



Product 1: Environmental Features







Product 2: Future Growth Potential Assessment

- Based on socioeconomic data for each of the Traffic Analysis Zones (TAZ) on forecasted population and employment growth.
 - High growth potential = within next 10 years
 - Moderate growth potential = >10 years





MTP Project - ICE Screening



Draft MTP Projects:

- Highway
- Public Transit
- Rail
- Bicycle



Product 3: MTP Roadway Projects

Мар	REPORT						
ID	YEAR	ID	LOCATION	ROADWAY	FROM	то	TYPE
2	2020	R-4463	New Bern	NC 43 CONNECTOR	US 70	US 17 Bus	NEW LOCATION
4	2021	U-5713	James City	US 70 (James City)	Neuse River Bridge	Gratham Road	UPGRADE TO
							FREEWAY
5	2040	R-2301	New Bern /	US 17 NEW BERN BYPASS	MPO Boundary	US 70	NEW LOCATION
			Craven County				
6	2020	-	New Bern	Trent Boulevard	Simmons St	First St	ROAD DIET
7	2018	-	New Bern	First Street / Country Club Drive	Broad St	Pembroke Ave	ROAD DIET
9	2020	U-3448	New Bern	Trent Road	US 17 / MLK Blvd	Simmons St	WIDENING
10	2030	R-3403B	Craven County /	US 17	MPO Boundary	Mill St (Bridgeton)	UPGRADE TO
			Bridgeton	_			HIGHWAY
11	2040	H090795	Craven County	US 70	Grantham Rd	Havelock Bypass	UPGRADE TO
4.0	00.10				<u> </u>		FREEWAY
12	2040	-	<multiple></multiple>	Brices Creek Road Connector	Bridge over Trent		NEW LOCATION,
		B 0004	<u> </u>		River		WIDENING
13	2040	R-2301	Craven County	US 17	@ US 70		INTERCHANGE
	*****	ramps					
14	2040	-	New Bern	NC 43 Washington Post Road	NC 55	MPO Boundary	UPGRADE TO
							BOULEVARD
15	2040	-	New Bern	US 17 Ramps	multiple locations	multiple locations	INTERCHANGE
16	2040	-	James City	US 70	Neuse River Bridge	Grantham Rd	WIDENING
17	2040	-	New Bern	S Glenburnie Road	McCarthy Blvd	Elizabeth Ave	WIDENING
18	2040	-	New Bern	Elizabeth Avenue	Racetrack Rd	S Glenburnie Rd	WIDENING
19	2040	-	New Bern	Simmons Street	Trend Rd	Neuse Blvd	ROAD DIET
21	2025 /	-	New Bern	US 17 / US 70 / MLK Boulevard	US 70 Interchange	Trent Creek Rd	UPGRADE
	2030						



Indirect Effects Screening

	Product 3 - Part 1: MTP - ICE Screening Matrix for Indirect Effects, Plan-Level: New Bern Area MPO MTP Study Area (2040)									
Rating	Scope of Trans. Plan Investments	Macro Change in Accessibility	Forecasted Population Growth	Forecasted Employment Growth	Available Land	Water/Sewer Availability	Market for Development	Public Policy	Notable Environmental Features	Result
Greater Likelihood	High	High	> 3% annual population growth	> 3% increase New Jobs Expected	40% or greater of available land*	Services available [muni 100%; county 20% of area]	Development activity abundant	Less stringent; no growth management	Notable Feature(s): Abundant / More Sensitive	
Expected									x	
Likely		x			x	x				Likely Indirect Effects
Possible	x			х			x			
Not Likely			x							
Not Expected								x		
Lesser Likelihood	Low	None	No population growth or decline	No new Jobs or Job Losses	0 - 9% of available land*	Limited or no service available now or in future	Development activity lacking	More stringent; growth management	Notable Feature(s): Minimal / Less Sensitive	

Likely Indirect Effects



Project D: Brices Creek Road Connector over Trent River

- 3 alternatives
- Horizon Year 2040
- Indirect Effects Screening =

Alt A	Likely Indirect Effects
Alt B	Likely Indirect Effects
Alt C	Possible Indirect Effects

- Accessibility
- Environmental Features



Product 3: Indirect & Cumulative Effects







Product 3: Cumulative Effects Screening

Product 3: MTP-ICE Screening Matrix for Cumulative Effects: Plan-Level													
Rating	Notable Cultural Features			Notable Community Features			Notable Water Quality Features			Notable Natural & Habitat Features			Result
Greater Likelihood	Unique Resources Not Protected / Recognized			Unique Resources Not Protected / Recognized			Unique Resources Not Protected / Recognized			Unique Resources Not Protected / Recognized			
	Past Actions	Current Activities	Future Development	Past Actions	Current Activities	Future Development	Past Actions	Current Activities	Future Development	Past Actions	Current Activities	Future Development	
Expected													
Likely				Х						Х			
Possible					х	х	x				х	х	Possible Cumulative Effects
Not Likely								х	х				
Not Expected	х	x	х										
Lesser Likelihood	Features Incorporated in Local Planning and Protection			Features Incorporated in Local Planning and Protection			Features Incorporated in Local Planning and Protection			Features Incorporated in Local Planning and Protection			

Possible Cumulative Effects



Product 4: Recommended Best Management Practices

- Green Infrastructure Planning / Green Growth Toolbox
- Revising Zoning Ordinances
- Smart Growth Ordinance
- Habitat Cohesion and Protection
- Farmland Protection (Purchase of Development Rights (PDR) and Transfer of Development Rights (TDR) programs)





Product 4: Recommended Best Management Practices

- Start with an accurate baseline
- Prioritize important resources in local plans!
- Use the resources available
 - Planning guidance
 - Funding opportunities
 - Grant-writing assistance
 - Available for preserving existing character and growth opportunities





Ultimate Benefits of ICE

- Inter Agency Coordination
- Identify challenges/obstacles early in planning process
- Enhance project credibility; reduce risk/uncertainty
- Provide project planning and development baseline
- •Broader assessment of impacts and outcomes
- •Help tell the story of project need, purpose, and benefit
- Yield specific BMPs for local communities
- Horizon Year Analysis may be beneficial
- Applicable to other MPO and Non-MPO areas
- Implementation of BMPs will be the key



Lessons Learned

- Work sessions with MPO committees.
- Tweak assessment depending on MPO characteristics.
- MTP update may include changes due to ICE and recommendations or other BMPs have been implemented.
- Schedule training after completion of ICE assessment on recommended BMP
- Hold closing workshop with MPO committees.



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Questions and Comments

Alena R. Cook | arcook@ncdot.gov | 919.707.0910 Robert W. Deaton | rdeaton@ncdot.gov | 919.707.6017 Cindy Camacho | cindy.camacho@aecom.com | 919.256.6306

Taruna Tayal| ttayal@vhb.com | 919.741.5525 Candice Andre | candre@vhb.com | 919.741.5346





